

Message Text

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ACTION SS-30

INFO OCT-01 ISO-00 /031 W

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O R 181233Z MAY 74 ZFF 4

FM AMEMBASSY BONN

TO AMCONSUL JERUSALEM NIACT IMMEDIATE

AMEMBASSY CAIRO NIACT IMMEDIATE

AMEMBASSY DAMASCUS NIACT IMMEDIATE

AMEMBASSY TEL AVIV NIACT IMMEDIATE

INFO SECSTATE WASHDC 2635

S E C R E T SECTION 01 OF 02 BONN 07996

EXDIS

FOR THE SECRETARY FROM THE AMBASSADOR

E.O. 11652: XGDS1

TAGS: PFOR, US, GW, PARM, ECON

SUBJECT: SEC VISIT TO BONN: POSSIBLE SUBJECTS FOR
DISCUSSION

1. YOUR VISIT TO BONN WOULD SERVE TWO KEY POLITICAL PURPOSES: IT WILL DEMONSTRATE THE CONTINUING CLOSE FRG-US RELATIONSHIP, NOTWITHSTANDING THE RECENT CHANGE IN GOVERNMENT; AND IT WILL PROVIDE THE NEW SCHMIDT- GENSCHER TEAM WITH AN EARLY OPPORTUNITY TO HAVE YOUR ASSESSMENT OF THE SITUATION IN THE MIDDLE EAST AS WELL AS YOUR VIEWS ON OTHER ISSUES OF IMPORTANCE TO THE US AND GERMAN SIDES. I ALSO EXPECT THAT SCHMIDT WILL TAKE THE OCCASION TO RAISE CERTAIN ECONOMIC/COMMERCIAL MATTERS OF MUTUAL CONCERN, GIVEN HIS PREOCCUPATION WITH THIS AREA IN RECENT YEARS. FOLLOWING ARE OUR THOUGHTS ON SOME MATTERS THAT ARE LIKELY TO ARISE IF YOUR VISIT POSSIBLE.

2. MIDDLE EAST. THE GERMANS WILL NATURALLY WANT TO HAVE YOUR ASSESSMENT OF THE PROSPECTS FOR A PEACE SETTLEMENT. THEY WILL ALSO BE SEEKING, AND SCHMIDT IN
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PARTICULAR, YOUR THOUGHTS ON THE EFFECT OF A PEACE

SETTLEMENT ON THE ENERGY PROBLEM, ESPECIALLY AS THIS RELATES TO SUPPLIES AND COST. THE GERMANS, IF ASKED, WILL TRY TO DOWNPLAY THE EUROPEAN-ARAB DIALOGUE, TAKING THE LINE THAT CONTACTS HAVE NOT YET BEEN TAKEN UP;' THIS TOPIC PROBABLY WILL BE CONSIDERED NEXT BY THE EC-9 POLITICAL COMMITTEE MAY 27-28 AND BY THE NINE MINISTERS AT THEIR JUNE 10-11 MEETING IN BONN.

3. US-EUROPEAN RELATIONS. SCHMIDT IN PARTICULAR, BUT GENSCHER AND SCHEEL AS WELL, WILL WISH TO HAVE YOUR VIEWS ON HOW WE MIGHT PROCEED TO RESOLVE THE IMPASSE OVER THE US-EC DECLARATION AND ON HOW WE SHOULD BOTH MOVE AHEAD WITH THE NATO DECLARATION. YOUR THOUGHTS ALSO WOULD BE WELCOME ON WHETHER THE NEW UK DRAFT OF THE NATO DECLARATION COULD PROVIDE THE BASIS FOR AGREEMENT AT THE OTTAWA MINISTERIAL. ANYTHING YOU CAN SAY ABOUT THE US-EC CONSULTATIVE PROCESS WILL ALSO BE OF OBVIOUS INTEREST.

4. CSCE. THE FRG IS BECOMING INCREASINGLY CONCERNED THAT THE VARIOUS PRESSURES FOR AN EARLY CONCLUSION OF STAGE II OF THE CONFERENCE MAY COME AT THE EXPENSE OF CERTAIN WEST GERMAN INTERESTS (E.G., PEACEFUL CHANGE OF BORDERS LANGUAGE IN THE PRINCIPLES DECLARATION). GENSCHER AND SCHEEL MAY PRESS FOR OUR ACTIVE ASSISTANCE TO HELP THE WEST GERMANS IN THIS AREA. THEY MAY ALSO BE EXPECTED TO ASK FOR A MORE FORTHCOMING US STANCE ON CONFIDENCE-BUILDING MEASURES, SINCE THE FRG TAKES THIS ASPECT OF THE CONFERENCE SERIOUSLY. IN PARTICULAR, THE GERMANS DESIRE THE WIDEST POSSIBLE GEOGRAPHICAL APPLICATION FOR CBMS; LIKE US, THEY FAVOR THE FORMULATION "IN EUROPE". THEY WILL ALSO PROBABLY REITERATE THEIR VIEW THAT A THIRD-STAGE SUMMIT SHOULD DEPEND UPON A REALLY SUCCESSFUL SECOND STAGE: IN THIS CONNECTION, THE FEDERAL GOVERNMENT IS KEENLY INTERESTED IN THE RESULTS OF THE NEGOTIATIONS ON BASKET THREE. THE GERMANS MAY PUSH HARD FOR YOUR VIEWS ON THIS COMPLEX OF PROBLEMS AND FOR US SUPPORT FOR THEIR POSITIONS.

5. MBFR. WHILE THERE CURRENTLY ARE NO REAL PROBLEMS
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BETWEEN US AND THE FRG , THE GERMANS WILL BE INTERESTED IN YOUR VIEWS ON LINKAGE BETWEEN THE FIRST AND SECOND PHASES, MAY PROBE ON THE FIRMNESS OF OUR COMMITMENT TO THE COMMON CEILING POSITION AND ON THE LIKELY OUTCOME OF YOUR TALKS WITH GROMYKO ON MBFR PRIOR TO PRESIDENT NIXON'S MOSCOW VISIT. THERE ARE SOME DIFFERENCES IN THE US AND FRG POSITIONS ON VERIFICATION, WITH THE GERMANS CHARY ABOUT OVERT VERIFICATION

MEASURES FOLLOWING PHASE I WITHDRAWALS. LIKE THE CBM

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S E C R E T SECTION 02 OF 02 BONN 07996

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ISSUE, THIS IS RELATED TO GERMAN FEARS THAT A DE FACTO SPECIAL DISARMAMENT ZONE MIGHT RESULT, LIMITED ESSENTIALLY TO THE TWO GERMANIES. THERE ALSO WILL BE AN FRG INTEREST IN YOUR EVALUATION OF THE LIKELY MBFR TIMETABLE AND OF THE CONGRESSIONAL PRESSURES FOR UNILATERAL REDUCTIONS.

6. SALT. SCHMIDT WILL WANT TO KNOW HOW YOU SEE SALT-II'S PROSPECTS AND THE LIKELY TIMETABLE. YOU MAY BE ASKED SOME QUESTIONS REGARDING OUR NEW STRATEGIC TARGETTING POLICY.

7. BERLIN. THE GERMANS DO NOT INTEND TO RAISE THIS ISSUE. SHOULD YOU WISH TO DO SO, YOU MIGHT SIMPLY REFER TO THE UNDERSTANDING WITH THE FRG THAT THE THREE POWERS WILL LOOK AT ANY FURTHER DEVELOPMENT OF FEDERAL PRESENCE IN THE LIGHT NOT ONLY OF COMPABILITY WITH THE QA BUT ALSO OF POLITICAL OPPORTUNENESS.

8. FOLLOW-UP OF WASHINGTON ENERGY CONFERENCE. WE HAVE RECENTLY HAD INDICATIONS OF CONCERN AT SEVERAL LEVELS

OF THE GERMAN GOVERNMENT THAT THE US INTEREST IN THE
ON-GOING WORK OF THE ENERGY COORDINATING GROUP (ECG)
HAS DECLINED AND THAT THIS DIMINUTION OF INTEREST WAS
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RELATED TO OUR BILATERAL DISCUSSIONS WITH SAUDI ARABIA.
TO DISPEL THESE GERMAN CONCERNS, YOU MAY WISH TO ASSURE
THE FRG OFFICIALS OF OUR CONTINUED STRONG INTEREST AND
ACTIVE PARTICIPATION IN THE WORK OF THE ECG, WHICH HAS
BEEN DEALING WITH A WIDE RANGE OF IMPORTANT ENERGY
QUESTIONS, I.E., A PROGRAM OF CONSUMER COOPERATION IN
CONSERVATION, ACCELERATED ENERGY PRODUCTION, R & D, AND
CONTINGENCIES TO DEAL WITH EMERGENCIES. THE ECG IS
ALSO CONTINUING PREPARATIONS FOR AN EVENTUAL CONSUMER/
PRODUCER CONFERENCE, ALTHOUGH THE TIME FRAME FOR SUCH
A CONFERENCE CANNOT BE FORECAST AT THIS POINT.

9. US-FRG OFFSET AGREEMENT. YOU MAY WISH TO TAKE THE
OCCASION OF YOUR MEETING WITH CHANCELLOR SCHMIDT TO
EXPRESS YOUR APPRECIATION FOR THE KEY ROLE HE PLAYED IN
BRINGING ABOUT A MUTUALLY SATISFACTORY CONCLUSION TO
THE OFFSET NEGOTIATIONS AND THE RECENT SIGNING OF THE
FY 1974-1975 OFFSET AGREEMENT.

HILLENBRAND

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETING AGENDA, FOREIGN RELATIONS, MINISTERIAL VISITS
Control Number: n/a
Copy: SINGLE
Draft Date: 18 MAY 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974BONN07996
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: X1
Errors: N/A
Film Number: D740124-0134
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740536/aaaabftn.tel
Line Count: 197
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 16 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <16 APR 2002 by kelleyw0>; APPROVED <26 JUL 2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SEC VISIT TO BONN: POSSIBLE SUBJECTS FOR DISCUSSION
TAGS: PFOR, PARM, US, GE, (KISSINGER, HENRY A)
To: JERUSALEM
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005